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C.I.G. [REDACTED]

13 March 1946

CENTRAL INTELLIGENCE GROUP

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE  
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION  
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES

Memorandum by the Director of Central Intelligence

1. By letter of 27 February, the Bureau of the Budget requested a statement of the views of the National Intelligence Authority with respect to a proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States." Copies of the letter and proposed Executive Order are enclosed.

2. It is recommended that the National Intelligence Authority authorize the Director of Central Intelligence to reply to the Assistant Director, Bureau of the Budget, presenting the views of the N.I.A. as follows:

"The National Intelligence Authority has considered the proposed Executive Order 'Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States' enclosed in your letter of 27 February 1946. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

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C.I.G. [REDACTED]

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"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55 Stat. 838)' should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the first War Powers Act."

Enclosure:

As noted in para. 1 above.

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E N C L O S U R E

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Washington, 25, D.C.

February 27, 1946.

My dear Admiral Souers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY  
Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.

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OFFICE OF THE ATTORNEY GENERAL  
WASHINGTON, D. C.

Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,  
/s/ J. Howard McGrath  
Acting Attorney General

Approved For Release 2001/04/05 : CIA-RDP81-00728R000100040003-7

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## EXECUTIVE ORDER

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DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

## I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

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"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist

the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available

STATINTL

to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

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## II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purpose of the above-quoted directive.



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MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY: *JKF*

Subject: C.I.G. [REDACTED]

1. The subject paper is
  - a. Approved without change \_\_\_\_\_
  - b. Approved, subject to the ~~minor~~ amendments ~~set out below~~ ✓  
\_\_\_\_\_
  - c. Disapproved. Request meeting of I.A.B. to consider paper \_\_\_\_\_
2. Suggestions or amendments \*.....

*proposed by the Secretary of War.*

3. THE SECRETARY OF STATE:

Approves..... ✓  
\_\_\_\_\_  
Disapproves..... \_\_\_\_\_

*Alfred McCormack*  
*by Wm. F. Einar*  
(Signature)

*28 March 1946*  
(Date)

Return to: Room 4254  
New War Dept. Bldg.

\* Inclusion of suggestions or amendments may require security classification of this paper.

STATINTL

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

Subject: C.I.G. [REDACTED]

1. The subject paper is
  - a. Approved without change \_\_\_\_\_
  - b. Approved, subject to the minor amendments set out below X \_\_\_\_\_
  - c. Disapproved. Request meeting of I.A.B. to consider paper \_\_\_\_\_
2. Suggestions or amendments \*.....

See memorandum from AC of S, G-2, to Secretary, NIA.

3. THE SECRETARY OF WAR:

- a. Approves subject to the minor amendments set out below. [Signature]
- b. Disapproves..... \_\_\_\_\_

HOYT S. VANDENBERG  
LIEUT. GENERAL, GSC  
A. C. of S., G-2

[Signature]  
JOHN WICKERLING  
Brigadier General, GSC  
Deputy A.C. of S., G-2  
(Date)

Return to: Room 4254  
New War Dept. Bldg.

\* Inclusion of suggestions or amendments may require security classification of this paper.

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WAR DEPARTMENT  
WAR DEPARTMENT GENERAL STAFF  
MILITARY INTELLIGENCE DIVISION, G-2  
WASHINGTON 25, D. C.

18 March 1946

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MEMORANDUM FOR THE SECRETARY, NIA:

SUBJECT: CIG [REDACTED]

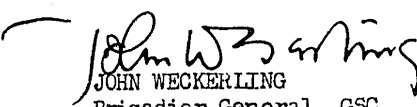
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1. Subject to the revision of the last paragraph of the proposed reply of the Director of Central Intelligence to the Bureau of the Budget, attached herewith, the Secretary of War and the undersigned approve CIG [REDACTED]

2. This revision is suggested for the purpose of removing any uncertainty which may exist in the office of the Attorney General, in the Bureau of the Budget or in the minds of the recipients of the proposed Presidential Executive Order as to the exact status of the National Intelligence Authority. Reasons for the revisions are contained in the attachment.

FOR LT. GENERAL HOYT S. VANDENBERG:

1 Incl.

  
JOHN WECKERLING  
Brigadier General, GSC  
Deputy A. C. of S., G-2

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18 March 1946

MEMORANDUM FOR THE SECRETARY, NIA:

SUBJECT: CIG [REDACTED]

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1. Subject to the revision of the last paragraph of the proposed reply of the Director of Central Intelligence to the Bureau of the Budget, attached herewith, the Secretary of War and the undersigned approve CIG [REDACTED]

2. This revision is suggested for the purpose of removing any uncertainty which may exist in the office of the Attorney General, in the Bureau of the Budget or in the minds of the recipients of the proposed Presidential Executive Order as to the exact status of the National Intelligence Authority. Reasons for the revisions are contained in the attachment.

FOR LT. GENERAL HOYT S. VANDENBERG:

1 Incl.

JOHN WECKERLING  
Brigadier General, GSC  
Deputy A. C. of S., G-2

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Suggested Revision of Last Paragraph of Proposed CIG Reply to the Bureau of the Budget (CIG ■)

"In order to avoid uncertainties as to the effect of the proposed Executive Order, the NIA recommends the following modifications:

a. Delete the phrase '.....including Title I of the First War Powers Act, 1941 (55 Stat 838).' This phrase is not considered necessary and it appears to imply that some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that NIA is a temporary organization.

b. Amend the introductory sentence of Section I to read as follows:

'The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments:' The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

c. Amend Section II to read as follows:

'To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the

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United States, to effectuate fully the purposes of the above-quoted directive and to comply with the provisions of paragraph 8 thereof.' In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War and Navy Departments."

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MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

Subject: C.I.G. [REDACTED]

1. The subject paper is
  - a. Approved without change
  - b. Approved, subject to the minor amendments set out below
  - c. Disapproved. Request meeting of I.A.B. to consider paper
2. Suggestions or amendments \*.....

✓ TB9

3. THE SECRETARY OF THE NAVY:

Approves.....

Disapproves.....

✓ TB9

Thor. B. Inglis  
(Signature)

15 March 46  
(Date)

Return to: Room 4254  
New War Dept. Bldg.

\* Inclusion of suggestions or amendments may require security classification of this paper.

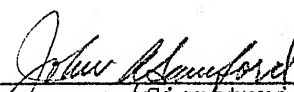
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MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

Subject: C.I.G. [REDACTED]

1. The subject paper is
  - a. Approved without change
  - b. Approved, subject to the minor amendments set out below
  - c. Disapproved. Request meeting of I.A.B. to consider paper
2. Suggestions or amendments \*.....

✓  
\_\_\_\_\_  
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\_\_\_\_\_  
JOHN A. SAMPFORD (Signature)  
Brig. General, U. S. Army  
Deputy, Assistant Chief of Air Staff - B  
\_\_\_\_\_  
(Date)

19 MAR 1946

Return to: Room 4254  
New War Dept. Bldg.

\* Inclusion of suggestions or amendments may require security classification of this paper.



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29 March 1946

Dear Mr. Bailey:

The National Intelligence Authority has considered the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States" enclosed in your letter of 27 February 1946. In carrying out the President's directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

In order to avoid uncertainties as to the effect of the proposed Executive Order, the N.I.A. recommends the following modifications:

a. Delete the phrase ".....including Title I of the First War Powers Act, 1941 (55 Stat. 838)." This phrase is not considered necessary and it appears to imply some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that N.I.A. is a temporary organization.

b. Amend the introductory sentences of Section I to read as follows:

"The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments:"

The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

c. Amend Section II to read as follows:

"To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States to effectuate fully the

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purposes of the above-quoted directive and to comply with the provisions of paragraph 8 thereof."

In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War, and Navy Departments.

Very truly yours,

SIDNEY W. SOUERS  
Director

JSLay:III

Mr. F. J. Bailey  
Assistant Director  
Legislative Reference  
Bureau of the Budget  
Washington 25, D. C.

RESTRICTED

7 March 1946

MEMORANDUM FOR

ADMIRAL SOUERS

In accordance with our telephone conversation I return herewith the attached papers with reference to the issuance of an Executive Order directing the cooperation of government agencies in the coordination of foreign intelligence activities of this country.

Very respectfully,

CLARK M. CLIFFORD  
Captain, U. S. Naval Reserve  
Asst. Naval Aide to the President

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

WASHINGTON 25, D. C.

FEB 27 1946

My dear Admiral Souers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

(Signed) F.J. BAILEY

Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Washington, 25, D.C.

February 27, 1946.

My dear Admiral Scuers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY  
Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.

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OFFICE OF THE ATTORNEY GENERAL  
WASHINGTON, D. C.

Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,

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YEXECUTIVE ORDER  
-----DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

## I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist

the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available



to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

## II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purpose of the above-quoted directive.

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21 March 1946

CENTRAL INTELLIGENCE GROUP

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PROPOSED COMBENDIA TO

C.I.G. [REDACTED]

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE  
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION  
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"

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Memorandum by the Director of Central Intelligence

The Secretary of War has recommended the following changes in the proposed reply to the Bureau of the Budget, as contained in paragraph 2 of C.I.G. [REDACTED]

"The National Intelligence Authority has considered the proposed Executive Order 'Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States' enclosed in your letter of 7 February 1946. In carrying out the President's Directive of 22 January, the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a co-operative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter-but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55-Stat.-838)' should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels

RESTRICTED

~~that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the First War Powers Act.~~"

"In order to avoid uncertainties as to the effect of the proposed Executive Order, the N.I.A. recommends the following modifications:

"a. Delete the phrase '.....including Title I of the First War Powers Act, 1941 (55 Stat. 838).' This phrase is not considered necessary and it appears to imply some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that N.I.A. is a temporary organization.

"b. Amend the introductory sentences of Section I to read as follows:

'The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments.' The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

"c. Amend Section II to read as follows:

"To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States to effectuate fully the purposes of the above-quoted directive and to comply with the provisions of paragraph 8 thereof.' In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War, and Navy Departments."

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21 March 1946

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CENTRAL INTELLIGENCE GROUP

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PROPOSED CORRIGENDA TO

C.I.G. [REDACTED]

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE  
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION  
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"

25X1A

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"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55 Stat. 839)' should

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Be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the First War Powers Act."

"In order to avoid uncertainties as to the effect of the proposed Executive Order, the N.I.A. recommends the following modifications:

a. Delete the phrase '...including Title I of the First War Powers Act, 1941 (55 Stat. 838).' This phrase is not considered necessary and it appears to imply some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that N.I.A. is a temporary organization.

b. Amend the introductory sentences of Section I to read as follows:

'The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments:' The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

c. Amend Section II to read as follows:

'To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States to effectuate fully the purposes of the above-quoted directive

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and to comply with the provisions of paragraph 8 thereof.' In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War, and Navy Departments."

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C.I.G. [REDACTED]

13 March 1946

CENTRAL INTELLIGENCE GROUP

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE  
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION  
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES

Memorandum by the Director of Central Intelligence

1. By letter of 27 February, the Bureau of the Budget requested a statement of the views of the National Intelligence Authority with respect to a proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States." Copies of the letter and proposed Executive Order are enclosed.

2. It is recommended that the National Intelligence Authority authorize the Director of Central Intelligence to reply to the Assistant Director, Bureau of the Budget, presenting the views of the N.I.A. as follows:

"The National Intelligence Authority has considered the proposed Executive Order 'Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States' enclosed in your letter of 27 February 1946. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

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"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55 Stat. 838)' should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the first War Powers Act."

Enclosure:

As noted in para. 1 above.

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E N C L O S U R E

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Washington, 25, D.C.

February 27, 1946.

My dear Admiral Sowers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY  
Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.

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Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,

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## EXECUTIVE ORDER

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DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

## I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist

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the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available

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to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

## II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the

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COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION  
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"Memorandum by the Director of Central Intelligence

1. By letter of 27 February, the Bureau of the Budget requested a statement of the views of the National Intelligence Authority with respect to a proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States". Copies of the letter and proposed Executive Order are enclosed.

2. It is recommended that the National Intelligence Authority authorize the Director of Central Intelligence to reply to the Assistant Director, Bureau of the Budget, presenting the views of the N.I.A. as follows:

"The National Intelligence Authority has considered the proposed Executive Order 'Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States' enclosed in your letter of 27 February 1946. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

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C.I.G. [REDACTED]**RESTRICTED**

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"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55 Stat. 838)' should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the First War Powers Act."

Enclosure:

As noted in para. 1 above.

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C.I.G. [REDACTED]

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## EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Washington, 25, D.C.

February 27, 1946.

My dear Admiral Souers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY  
Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.



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Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,

Approved For Release 2001/04/05 : CIA-RDP81-00728R000100040003-7

/s/ J. Howard McGrath

Acting Attorney General

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DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

## I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist

the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissomination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available

Approved For Release 2001/04/05 : CIA-RDP81-00728R000100040003-7  
to the Director of Central Intelligence for correlation,

evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

## II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purpose of the above-quoted directive.

Approved For Release 2001/04/05 : CIA-RDP81-00728R000100040003-7

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CENTRAL INTELLIGENCE GROUP  
WASHINGTON, D. C.

**RESTRICTED**

12 March 1946

MEMORANDUM FOR: The Director, C.I.G.

SUBJECT: N.I.A. Views on Proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States"


1. By letter of 27 February, the Bureau of the Budget requests the views of the National Intelligence Authority on the enclosed proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States".

2. The C.I.G. should handle this matter expeditiously and at the same time observe the proper relationships with the Advisory Board and the N.I.A. Therefore, the Planning Staff has prepared the enclosed draft of a proposed memorandum from the Director of Central Intelligence to the members of the Intelligence Advisory Board. The draft includes a proposed reply to the Bureau of the Budget, and asks each member of the Intelligence Advisory Board to present the matter to his department head for approval.

3. Action recommended:

That the enclosed memorandum be prepared for your signature substantially as drafted, and be signed and dispatched.

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Captain, USN  
Acting Chief, Central Planning Staff

Encl:

- a. Draft of Memo for the Intelligence Advisory Board
- b. Mimeographed copy of letter of 27 Feb. from Bureau of Budget, with enclosure

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~~RESTRICTED~~~~C.I.G.~~~~13 March 1946~~~~MEMORANDUM FOR THE INTELLIGENCE ADVISORY BOARD~~

CENTRAL INTELLIGENCE GROUP

~~RESTRICTED~~~~SUBJECT:~~

N.I.A. Views on Proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States"

*Memorandum by the Director of Central Intelligence*

1. By letter of 27 February, the Bureau of the Budget requested a statement of the views of the N.I.A. with respect to a proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States". Copies of the letter and proposed Executive Order are enclosed.

~~2. In order to expedite the reply, it is requested that the members of the Intelligence Advisory Board present this matter directly to their respective department heads with a view to securing approval of the N.I.A. action proposed in paragraph 3 below:~~

3. It is recommended that the Director of Central Intelligence <sup>the National Intelligence Authority authorize</sup> ~~reply~~ <sup>to</sup> to the Assistant Director, Bureau of the Budget, presenting the views of the N.I.A. as follows:

"The National Intelligence Authority has considered the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States" enclosed in your letter of 27 February 1946.

In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the <sup>issuance</sup> ~~publication~~ of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as an <sup>cooperative</sup> ~~interdepartmental structure~~ <sup>activity rather than a new or</sup> ~~independent agency requiring legislation for its existence~~ <sup>on the authority of the President and the cabinet officers designated by him, and not requiring legislation in order to exist.</sup>

If such an Executive Order is to be issued, it should be made clear that the operation of N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is

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raised whether the phrase "including Title I of the First War Powers Act, 1941 (55 Stat. 838)" should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the First War Powers Act."

~~It is requested that this office be notified at the earliest practicable date of the action taken by the department heads on the above recommendation.~~

SIDNEY W. SOURS  
Director

Enclosure:

As noted in para. 1 above

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